### STATE OF MICHIGAN DEPARTMENT OF ATTORNEY GENERAL



P.O. Box 30758 Lansing, Michigan 48909

March 9, 2011

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Clerk of the Court Michigan Supreme Court 925 W. Ottawa St. Lansing, MI 48913

Dear Clerk of the Court:

Re: Loar v Department of Human Services
Michigan Supreme Court Docket No. 142237

Enclosed, please find and original plus seven copies of Brief in Opposition to Application for Leave to Appeal along with Proof of Service for filing in the above-referenced matter.

Thank you for your courtesy in this regard.

Very truly yours,

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JSS/sjs Enclosures

c: Patrick Wright

# STATE OF MICHIGAN IN THE MICHIGAN SUPREME COURT

SHERRY LOAR, MICHELLE BERRY, And PAULETTE SILVERSON,

Plaintiffs-Appellants,

Supreme Court No: 140810 Court of Appeals No: 294087

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MICHIGAN DEPARTMENT OF HUMAN SERVICES and MAURA CORRIGAN, in HER official capacity as Director of the Michigan Department of Human Services,

Defendants-Appellees.

#### **PROOF OF SERVICE**

To:

Patrick Wright 140 W. Main St. PO Box 568

Midland, MI 48640

The undersigned certifies that a copy of Defendants-Appellees' Brief in Opposition to Application for Leave to Appeal was served upon the above attorneys of record or parties appearing *in pro per* in the above cause by mailing the same to them at their respective addresses with first class postage fully prepaid thereon, on the 9<sup>th</sup> day of March, 2011.

Staci J(Soya

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# SHERRY LOAR, MICHELLE BERRY, And PAULETTE SILVERSON,

Plaintiffs-Appellants,

Supreme Court No: 140810 Court of Appeals No: 294087

 $\mathbf{v}$ 

MICHIGAN DEPARTMENT OF HUMAN SERVICES and MAURA CORRIGAN, in HER official capacity as Director of the Michigan Department of Human Services,

Defendants-Appellees.

# BRIEF IN OPPOSITION TO APPLICATION FOR LEAVE TO APPEAL

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Dated: March 9, 2011

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#### COUNTER-STATEMENT OF QUESTIONS

I. A case becomes moot when there is no longer an active controversy between adverse litigants. In the present case, Plaintiffs ask that DHS "stop taking 'union dues' from their checks." But DHS has rescinded the interlocal agreement, dissolved the Council, and union dues will no longer be deducted as of March 18, 2011. Are Plaintiffs' claims moot for lack of a case or controversy where DHS has taken to steps to stop the collection of union dues from Plaintiffs' checks?

Court of Appeals' answer: The Court of Appeals did not address this question.

Plaintiffs'-Appellants' answer: Plaintiffs-Appellants did not address this question.

Defendants'-Appellees' answer: "Yes."

II. Mandamus is extraordinary relief, issuing only where a plaintiff asserts a clear legal right to the performance of a ministerial function that the defendant has a clear legal duty to perform, and no other remedy is available. Plaintiffs fail to identify a clear legal right, a clear legal duty, or any ministerial act. Plaintiffs have available remedies in circuit court. Should this Court deny leave to appeal?

Court of Appeals' answer: "Yes."

Plaintiffs'-Appellants' answer: "No."

Defendants'-Appellees' answer: "Yes."

## COUNTER-STATEMENT OF JUDGMENT APPEALED FROM AND RELIEF SOUGHT

On December 30, 2009, the Michigan Court of Appeals, in an original action, denied Plaintiffs' Complaint for Mandamus and denied reconsideration on February 10, 2010. Plaintiffs filed an Application for Leave to Appeal in this Court on March 24, 2010. In lieu of granting that application, this Court remanded to the Court of Appeals, asking "for an explanation of the reason(s) for the denial of the plaintiffs' complaint for mandamus." The Court of Appeals complied, dismissing Plaintiffs' case on September 22, 2010, explaining that Plaintiffs "failed to meet their burden of identifying a clear legal right to the performance of a specific, ministerial duty." Furthermore, the Court found that the Department of Human Services "did not have the clear legal duty to ignore the results of the union certification election." The Court of Appeals also noted that Plaintiffs were seeking declaratory or injunctive, rather than mandamus, relief. Accordingly, the Court of Appeals dismissed Plaintiffs case and later denied Plaintiffs Motion for Reconsideration.

Plaintiffs have once again sought leave to appeal in this Court, and Defendants Michigan

Department of Human Services and Director Maura Corrigan ask this Court to deny the

Application for Leave to Appeal because this case is moot.

#### INTRODUCTION

In this mandamus action, Plaintiffs object to the deduction of union dues from the checks they receive from the State of Michigan for providing subsidized child daycare services; these dues go to Child Care Providers Together Michigan, the union certified by the Michigan Employment Relations Commission to represent home daycare providers in Michigan. On March 1, 2011, DHS announced that the deduction of union dues from the subsidy checks of all daycare providers will cease on March 18, 2011. Furthermore, DHS announced that it had, along with Mott Community College, rescinded the interlocal agreement that created the Michigan Home Based Child Care Council (Council). This effectively dissolved the Council, which was the entity that the Union, on behalf of daycare providers, bargained with. Because DHS has voluntarily granted the only relief requested by Plaintiffs, i.e. the cessation of dues collection from Plaintiff's checks, this case is moot and this Court should decline to grant Plaintiffs' Application for Leave to Appeal.

In the alternative, to the extent that this Court believes that this case is not moot, it should deny Plaintiffs' Application for Leave to Appeal because the Court of Appeals' decision was correct. Despite calling the action a "Complaint for Writ of Mandamus," Plaintiffs actually seek declaratory and injunctive relief. Essentially, Plaintiffs asked the Court of Appeals to declare that it is unlawful for Defendants to deduct union dues from their subsidy checks and sought to enjoin Defendants from withholding those dues. But, the Court of Appeals lacks original jurisdiction over actions for declaratory or injunctive relief. Moreover, in order for the Court of Appeals to determine whether Plaintiffs are entitled to their relief, it would have to address various legal rights and obligations of parties who Plaintiffs failed to name in this action – those whose presence are necessary to afford complete relief. Plaintiffs also failed to exhaust available

remedies because they never filed any claim with Michigan Employment Relations Commission regarding the matters challenged in this lawsuit.

The Court of Appeals properly denied Plaintiffs' request for a writ of mandamus and this Court should deny the Plaintiffs' Application for Leave to Appeal because they fail to satisfy any of the grounds for granting such relief under MCL 7.302(B). The Court of Appeals, in a wellreasoned and sound decision, dismissed Plaintiffs' case because Plaintiffs "failed to meet their burden of identifying a clear legal right to the performance of a specific, ministerial duty." (Court of Appeals Order, 9/22/10). Furthermore, the Court found that the Department of Human Services "did not have the clear legal duty to ignore the results of the union certification election." (Court of Appeals Order, 9/22/10). The Court of Appeals also noted that Plaintiffs were seeking declaratory or injunctive, rather than mandamus, relief. (Court of Appeals Order, 9/22/10). Thus, mandamus is wholly inappropriate. Furthermore, the Court of Appeals held that Plaintiffs had other remedies available. (Court of Appeals Order, 9/22/10). Instead of following the law, however, Plaintiffs ask this Court to revise and alter the long-established law of mandamus in order to remedy their own failure to file a correct action in the proper court. Plaintiffs should not be rewarded for their failure to pursue the available remedies in circuit court.

This case does not involve legal principles of major significance to the State's jurisprudence. The contours of a mandamus action are well-established in Michigan. Plaintiffs' failure to pursue their case in the proper court, with the proper parties under the proper cause of action does nothing to elucidate major jurisprudential principles of Michigan law.

Most importantly, the Court of Appeals decision is not erroneous because Plaintiffs failed to establish the requisite elements of a mandamus action. Plaintiffs' arguments do not merit

granting leave where the Court of Appeals correctly decided the case, and there is no need for additional court interpretation or clarification of mandamus law.

#### COUNTER-STATEMENT OF PROCEEDINGS AND FACTS

On July 27, 2006, the Department of Human Services (DHS) and Mott Community College (Mott) entered an interlocal agreement to create the Michigan Home Based Child Care Council (Council) (Amended Complaint, ¶ 20). The express purpose of the Council included coordination of "providing effective, efficient, and stable child care, offering training to [home-based child care] Providers, and providing public sector payments to Providers" (Amended Complaint, Exhibit 8, Interlocal Agreement, § 2.01, p 6). Section 6.10 of the agreement stated that the Council has the right to collectively bargain and enter into agreements with labor organizations (Amended Complaint, ¶ 22).

In September 2006, an entity called Child Care Providers Together Michigan (Union) filed a petition with the Michigan Employment Relations Commission (MERC) seeking to represent a bargaining unit comprised of all home-based daycare providers receiving reimbursement payments from the Michigan Child Development and Care Program and other programs (Amended Complaint, ¶¶24-25). MERC mailed notice of the election to all home-based daycare providers, including Plaintiffs. (MERC Mailing, attached as Appendix A). In November 2006, MERC, following a mail election, certified the Union (Amended Complaint, ¶¶27-28). After MERC's certification, the Council and the Union entered into a collective bargaining agreement. In the agreement, the parties agreed to have DHS withhold union dues from the subsidy checks that their members receive for providing home-based child care (Amended Complaint, ¶¶29-32). Plaintiffs are home-based daycare providers who "had 'union

<sup>&</sup>lt;sup>1</sup> This document was attached to Defendants' Motion to Dismiss.

dues' removed from subsidy checks," beginning in January 2009. (Amended Complaint, ¶¶ 33-36).

On September 16, 2009, Plaintiffs Sherry Loar and Dawn Ives filed an original action in the Court of Appeals, nominally seeking a writ of mandamus to stop DHS from taking "union dues" from their home-based child care subsidy payments. In lieu of an answer, Defendants moved to dismiss on October 7, 2009. Ives was dismissed by stipulation. On October 21, 2009, Plaintiffs moved to file an amended complaint seeking to add Plaintiffs Michelle Berry and Paulette Silverson and adding some additional paragraphs which they claimed satisfied the pleading requirements for a mandamus action.

In their Complaint, Plaintiffs requested that DHS cease deducting union dues from their state subsidy checks:

WHEREFORE, Plaintiffs respectfully request that this Honorable Court issue a writ of mandamus directing Defendant Department of Human Services to stop taking "union dues" from their checks. [Amended Complaint, p 7.]

Plaintiffs requested no other relief.

On December 30, 2009, the Court of Appeals issued an order that granted the motion to amend, denied the request for a writ of mandamus, and denied Defendants' motion to dismiss as moot. On February 10, 2010, the Court of Appeals denied Plaintiffs' motion for reconsideration of the order denying mandamus.

Plaintiffs filed an Application for Leave to Appeal in this Court on March 24, 2010. In lieu of granting that application, this Court remanded to the Court of Appeals, asking "for an explanation of the reason(s) for the denial of the plaintiffs' complaint for mandamus." The Court of Appeals complied, explaining that Plaintiffs "failed to meet their burden of identifying a clear

legal right to the performance of a specific, ministerial duty." (Court of Appeals Order, 9/22/10). Furthermore, the Court of Appeals found that the Department of Human Services "did not have the clear legal duty to ignore the results of the union certification election." (Court of Appeals Order, 9/22/10). According to the Court of Appeals, Plaintiffs were seeking declaratory or injunctive, rather than mandamus, relief. (Court of Appeals Order, 9/22/10). The Court of Appeals, once again, dismissed Plaintiffs case and later denied Plaintiffs Motion for Reconsideration. (Court of Appeals Order, 10/27/10).

On January 1, 2011, Governor Snyder was sworn in, replacing former Governor Granholm. Shortly thereafter, Director Corrigan replaced former Director Ahmed.<sup>2</sup> On February 28, 2011, the Mott Community Council Board of Trustees voted to dissolve the interlocal agreement creating the Council. (Board of Trustees Meeting Record, attached as Appendix B). Director Corrigan and Mott Community College President M. Richard Shaink formally terminated the interlocal agreement. (Termination of the Interlocal Agreement Creating the Michigan Home Based Child Care Council, 3/1/11, attached as Appendix C). On March 1, 2011, Director Corrigan, acting on behalf of DHS, signed a letter dissolving the interlocal agreement effective March 7, 2011. (Letter from Director Corrigan to Council, 3/1/11, attached as Appendix D). Director Corrigan also notified the Council that its Contract will be terminated effective April 8, 2011. (Second Letter from Director Corrigan to Council, 3/1/11, attached as Appendix E). Finally, Director Corrigan notified the Council that, as of the March 18, 2011 payroll, "the department will cease deducting union dues from home based child care providers." (Third Letter from Director Corrigan to Council, 3/1/11, attached as Appendix F). Director

 $<sup>^2</sup>$  Pursuant to MCR 2.202(C), Director Corrigan automatically substituted for DHS Director Ahmed.

Corrigan publicized her decision and concomitant actions in a press release. (DHS Press Release, 3/1/11, attached as Appendix G).

Plaintiffs' counsel greeted DHS' actions as "Fantastic news," and commended Director Corrigan for her actions and statements. (Mackinac Center for Public Policy Press Release, 3/1/11, attached as Appendix H). Plaintiffs' counsel added that "The Legislature needs to make certain that this cannot happen to anyone else." (Appendix H). Ms. Loar stated, "I'm thrilled." (Appendix H).

Based on these actions, DHS asks this Court to deny Plaintiffs' Application for Leave to Appeal because the claims against DHS are moot. Alternatively, if this Court does not feel that Plaintiffs' claims are moot, it should deny Plaintiffs' Application for Leave to Appeal because the Court of Appeals reached the correct decision.

#### ARGUMENT

I. A case becomes moot when there is no longer an active controversy between adverse litigants. In the present case, Plaintiffs ask that DHS "stop taking 'union dues' from their checks." But DHS has rescinded the interlocal agreement, dissolved the Council, and union dues will no longer be deducted as of March 18, 2011. Plaintiffs' claims are moot for lack of a case or controversy because DHS has taken to steps to stop the collection of union dues from Plaintiffs' checks?

#### A. Standard of Review

Mootness is a traditional restriction on the justiciability of an issue.<sup>3</sup> The justiciability of an issue is a question of law reviewed *de novo*.<sup>4</sup>

B. By voluntarily abandoning the interlocal agreement that created the Council, which effectively abolishes the Council, and ceasing the deduction of union dues, the claims against DHS have become moot.

Plaintiffs' claims should be dismissed as moot because DHS has, along with Mott Community College, rescinded the interlocal agreement, effectively dissolving the Council after a 30-day period to wind up its activities. Furthermore, DHS has announced that the deduction of union dues from providers' checks will cease on March 18, 2011. These actions moot Plaintiffs' claims against DHS.

A court may only decide an actual case or controversy.<sup>5</sup> This Court has long held that it will not decide issues that are moot.<sup>6</sup> Mootness precludes the adjudication or litigation of claims where there is no longer an actual controversy between adverse litigants,<sup>7</sup> or where a subsequent event renders it impossible for the court, if it should decide in favor of the party, to grant relief.<sup>1118</sup>

<sup>&</sup>lt;sup>3</sup> Moses Inc v Southeast Mich Council of Gov'ts, 270 Mich App 401, 416; 716 NW2d 278 (2006).

<sup>&</sup>lt;sup>4</sup> City of Huntington Woods v City of Detroit, 279 Mich App 603, 614; 761 NW2d 127 (2008).

<sup>&</sup>lt;sup>5</sup> Federated Publications, Inc v City of Lansing, 467 Mich 98, 112; 649 NW2d 383 (2002).

<sup>&</sup>lt;sup>6</sup> People v Richmond, 486 Mich 29, 34; 782 NW2d 187 (2010). See also Anway v Grand Rapids R Co, 211 Mich 592, 610; 179 NW 350 (1920)

<sup>&</sup>lt;sup>7</sup> Richmond, 486 Mich at 34.

<sup>&</sup>lt;sup>8</sup> City of Warren v Detroit, 261 Mich App 165, 166 n 1; 680 NW2d 57 (2004) (quoting Michigan Nat'l Bank v St Paul Fire & Marine Ins Co, 223 Mich App 19, 21; 566 NW2d 7 (1997)).

Although a moot issue may be reviewed if it is deemed to be of public significance and is likely to recur while simultaneously likely to evade judicial review, this exception for matters "capable of repetition, yet evading review" is applicable to prevent a case from being moot only when "(1) the challenged action [is] in its duration too short to be fully litigated prior to its cessation or expiration, and (2) there [is] a reasonable expectation that the same complaining party [will] be subjected to the same action again."

DHS has remedied any alleged legal violation by voluntarily abandoning the interlocal agreement that created the Council, effectively abolishing the Council, and ceasing the deduction of union dues. Because the only relief requested by Plaintiffs was for DHS to cease the deduction of union dues, there is no longer a controversy at issue. (Amended Complaint, p 7). Indeed, in a press release, Plaintiffs' counsel referred to DHS' actions as "Fantastic news." (Appendix H). Plaintiffs' counsel stated that he believed a legislative remedy would be in order, "The Legislature needs to make certain that this cannot happen to anyone else." Ms. Loar stated, "I'm thrilled." (Appendix H). Under these circumstances, it is clear that the legal issues giving rise to this suit are moot.

Furthermore, DHS has demonstrated that there is no reasonable likelihood that it will recreate the interlocal agreement or the Council, both of which would be requisite to reinstating the deduction of dues. DHS spent considerable time and resources to dissolve the Council and end the deduction of union dues. (See Appendices B through G). These actions had to be approved by the DHS Director and the Governor prior to adoption and implementation.

<sup>9</sup> Federated Publications, 467 Mich at 112.

<sup>&</sup>lt;sup>10</sup> Illinois State Bd of Elections v Socialist Workers Party, 440 US 173, 187; 99 S Ct 983; 59 L Ed 2d 230 (1979) (quoting Weinstein v Bradford, 423 US 147, 149; 96 S Ct 347; 46 L Ed 2d 350 (1975)).

Furthermore, DHS had to secure the cooperation and consent of Mott Community College's Board of Trustees. (See Appendices B through G). Under these circumstances, DHS are not likely, therefore, to "return to [their] old ways'" by revivifying the Council and requiring the deduction of union dues.

In the present case, it is highly unlikely that DHS will return to its old ways. In the first instance, as made clear by Director Corrigan's letters and the DHS Press Release, DHS does not believe that the Council fulfilled its goals and feel that it detracts from the efficient use of scarce State resources. (See Appendices B through G). Under these circumstances, Governor Snyder and Director Corrigan will not seek to revive the Council or in any other way seek to reinstate the deduction of dues. They have spoken and acted clearly in changing Michigan's policy in this area.

Furthermore, to the extent that a future administration could change course and seek to revive the Council and the deduction of dues, such a scenario rests on pure speculation. Even if a future administration wanted to revive the Council, it would depend on the coordination of several elements, the absence of any one of which would quell the plan. First, such a plan would require a local unit of government willing to enter into an interlocal agreement similar to the one recently rescinded that created an entity similar to the Council. Second, MERC would have to certify the entity for purposes of collective bargaining. Third, the providers would have to vote in favor of union representation. Fourth, the vote would have to be certified by MERC. Fifth, the parties would have to ratify a contract that included the automatic deduction of dues. Sixth, DHS would have to agree to deduct union dues. Thus, even if a future administration wanted to

<sup>&</sup>lt;sup>11</sup> Friends of the Earth, Inc v Laidlaw Envtl Servs (TOC) Inc, 528 US 167, 189; 120 S Ct 693; 145 L Ed 2d 610 (2000), (quoting city of Mesquite v Aladdin's Castle, Inc, 455 US 283, 289; 102 S Ct 1070 & n 10; 71 L Ed 2d 152 (1982)).

put in place a similar arrangement to the one recently rescinded, it would be difficult and, unlike the present case, likely to receive a legal challenge in its embryonic stages. Accordingly, any worry that DHS will return to their old ways is unwarranted.

Not only have DHS expended significant resources in changing their policy and altering their actions, but the change of policy was motivated by a genuine desire for administrative efficiency, not by this litigation. As Director Corrigan stated, "The council has not delivered on its original goals to enhance and improve the delivery of quality care for children whose parents receive assistance from the department" and "these providers are not state employees." (DHS Press Release, 3/1/11, attached as Appendix G). This clearly shows a genuine desire to end the program at issue and that DHS' decision was not merely an expediency motivated by the present lawsuit. The Sixth Circuit has recognized that self-correction by government officials "provides a secure foundation for dismissal based on mootness so long as it appears genuine." 12

In *Brandywine v Richmond*, the Sixth Circuit held that the defendant City of Richmond's passage of an amendment to a development ordinance provided sufficient assurance that the earlier amendment would not be re-enacted, especially since no threat was made to re-enact the offending legislation. Here, DHS notified the Council by letter that it was changing its policy, further demonstrating that the challenged action will not occur and that additional enforcement action is unnecessary. Indeed, DHS notified all of Michigan of its policy change through a

<sup>13</sup> Brandywine v Richmond, 359 F3d 830, 836 (6th Cir., 2004) (citing Kentucky Right to Life, Inc v Terry, 108 F3d 637, 645 (6th Cir., 1997)).

<sup>&</sup>lt;sup>12</sup> Mosley v Hairston, 920 F2d 409, 415 (6th Cir., 1990) (citing 13A Charles Alan Wright, Arthur R. Miller & Edward H. Cooper, Federal Practice and Procedure § 3533,7 (2d ed)).

<sup>&</sup>lt;sup>14</sup> See *Iron Arrow Honor Society v Heckler*, 464 US 67, 69-70; 104 S Ct 373; 78 L Ed 2d 58 (1983) (holding that a third party non-defendant university's letter to the courts and members of an all-male organization stating that it the society could return as a university organization only if it complied with nondiscrimination policies, was sufficient to demonstrate that additional enforcement actions were not needed, and mooted the case).

press release.

Under these circumstances, where DHS has provided all of the relief Plaintiffs requested, this case is most and this Court should deny Plaintiffs' Application for Leave to Appeal.

II. Mandamus is extraordinary relief, issuing only where a plaintiff asserts a clear right to the performance of a ministerial function that the defendant has a clear legal duty to perform, and no other remedy is available. Plaintiffs fail to identify a clear legal right, a clear legal duty, or any ministerial act. Plaintiffs have available remedies in circuit court. Accordingly, this Court should deny leave to appeal.

#### A. Standard of Review

A court's decision regarding a writ of mandamus is reviewed for an abuse of discretion.<sup>15</sup>

An abuse of discretion occurs when the court's decision falls outside the range of reasonable and principled outcomes.<sup>16</sup>

B. Plaintiffs failed to establish the elements of mandamus in the Court of Appeals.

To establish entitlement to mandamus relief, a Plaintiff must prove four elements 17:

(1) the plaintiff has a clear legal right to the performance of the duty sought to be compelled, (2) the defendant has a clear legal duty to perform, (3) the act is ministerial in nature, and (4) the plaintiff has no other adequate legal or equitable remedy.

Mandamus is not a "writ of right." Rather, it is an "extraordinary remedy" within the discretion of the court. Mandamus, being an extraordinary remedy, is properly granted only where there is no other legal or equitable remedy that can achieve the same result. Essentially,

<sup>&</sup>lt;sup>15</sup> Casco Township v Secretary of State, 472 Mich 566, 571; 701 NW2d 102 (2005). Despite the clear law on this point, Plaintiffs insist that "elements" of mandamus "seem amenable to de novo review," failing to provide any sound legal authority for this novel proposition. Plaintiffs' Application for Leave to Appeal, 12/8/10, at p 18.

<sup>&</sup>lt;sup>16</sup> Maldonado v Ford Motor Co, 476 Mich 372, 388; 719 NW2d 809 (2006).

<sup>&</sup>lt;sup>17</sup> White-Bey v Dept of Corrections, 239 Mich App 221, 223-224; 608 NW2d 833 (1999).

<sup>&</sup>lt;sup>18</sup> McGregor v Carney, 271 Mich 278, 281; 260 NW 163 (1935).

<sup>&</sup>lt;sup>19</sup> Lee v Macomb Co Bd of Comm'rs, 235 Mich App 323, 331; 597 NW2d 545 (1999).

<sup>&</sup>lt;sup>20</sup> White-Bey, 239 Mich App at 223-224.

a party must be bereft of any other means of redress in order for mandamus to be appropriate.<sup>21</sup> The party seeking mandamus relief bears the burden of proving that he or she is entitled to a writ of mandamus.<sup>22</sup> Because "[t]he burden of showing entitlement to the extraordinary remedy of a writ of mandamus is on the Plaintiff," merely stating "mandamus" in the complaint or even reciting the elements, bereft of support, do not satisfy that burden.<sup>23</sup>

The Court of Appeals recognized that Plaintiffs "failed to meet their burden of identifying a clear legal right to the performance of a specific, ministerial duty." (Court of Appeals Order, 9/22/10). The Court also found that the Department of Human Services "did not have the clear legal duty to ignore the results of the union certification election." (Court of Appeals Order, 9/22/10). The Court of Appeals' holding did not constitute an abuse of discretion. Accordingly, this Court should deny leave to appeal.

# 1. Plaintiffs fail to show a clear legal right or clear legal duty pertaining to the Defendants.

Plaintiffs' amended complaint did not specify any legal right relating to the Defendants' conduct or what clear legal duty Defendants are required to perform. In their application, Plaintiffs claim that they have a right not to be placed into a public-employees union. (Amended Complaint, ¶ 54; Application, p 20). But neither DHS nor its Director placed Plaintiffs into any union. Moreover, neither DHS nor its Director have any clear legal duty to either place or remove Plaintiffs from any union. Thus, Plaintiffs seek to compel an action that is not controlled by Defendants.

Notably, Plaintiffs premised the Court of Appeals' jurisdiction on MCR 7.203(C)(2) and MCR 3.305(A)(1), which grant the Court of Appeals jurisdiction over an original action for

<sup>23</sup> White-Bey, 239 Mich App at 223.

<sup>&</sup>lt;sup>21</sup> Tuggle v Michigan Dep't of State Police, 269 Mich App 657, 669; 712 NW2d 750 (2005).

<sup>&</sup>lt;sup>22</sup> Keaton v Village of Beverly Hills, 202 Mich App 681, 684; 509 NW2d 544 (1993).

mandamus against a state officer. Mandamus actions, other than against a state officer, however, "must be brought in the Circuit Court." Here, there must be a determination of legal obligations and legal rights of the Council, the Union, members of the Union and MERC relative to the creation of the union, union representation and the terms of the collective bargaining agreement. These parties have a significant stake in the outcome of this litigation and are necessary to fully litigate the claims raised in Plaintiffs' amended complaint. Thus, even if the amended complaint could be properly framed as a mandamus action, it is not truly an action against a state officer because of the legal interests of necessary parties that form the basis of the claim. Plaintiffs failed to join parties—the Council, the Union, Union members and MERC—whose presence is essential to a court rendering complete relief. These parties are necessary and thus should have been joined. And once they are joined, the Court of Appeals would be stripped of jurisdiction under MCR 3.305(A)(2).

# 2. Plaintiffs fail to link any ministerial act of Defendants to the conduct forming the basis of their complaint.

Plaintiffs claim that they satisfy the ministerial act requirement of a mandamus action because they believe that the issuance of a check is plainly a ministerial act. (Application, p 48). But their amended complaint and application reveal that the issuance of a check is not the action actually being challenged in this action. Instead, Plaintiffs object to their placement into the Union. A ministerial duty is one which the law prescribes and defines the performance with such precision and certainty, as to leave nothing to the exercise of discretion or judgment. Here, placement into the Union is not a ministerial act of DHS or its Director. Moreover,

<sup>&</sup>lt;sup>24</sup> MCR 3.305(A)(2).

<sup>&</sup>lt;sup>25</sup> MCR 2 205.

<sup>&</sup>lt;sup>26</sup> Delly v Bureau of State Lottery, 183 Mich App 258, 260-261; 454 NW2d 141 (1990).

mandamus is not available to collect money taken by a defendant unless there is no factual or legal dispute that the plaintiff is entitled to the funds—a situation that does not exist here.<sup>27</sup>

#### 3. Plaintiffs had other remedies that they failed to exercise.

Finally, Plaintiffs have not established the lack of any adequate legal or equitable remedy. Mandamus is not available where a party has failed to exhaust its remedies, including challenging the rules, processes, and procedures before the appropriate agency.<sup>28</sup> Through the Public Employee Relations Act (PERA), the Legislature gave MERC the exclusive job of determining appropriate bargaining units for public employees.<sup>29</sup> MERC's exclusive jurisdiction over bargaining unit composition is well settled.<sup>30</sup> Moreover, the Legislature vested the authority for determining unfair labor practices under the PERA in MERC.<sup>31</sup> And case law is clear that jurisdiction to decide claims of unfair labor practices lies with MERC.<sup>32</sup>

Here, if Plaintiffs, who had notice of the representation election and are members of the Union, claim that the deduction of dues somehow constitutes an unfair labor practice or that the union breached its duty of fair representation, they were required to file their claim six months

<sup>&</sup>lt;sup>27</sup> Lobaido v Detroit Police Comm'r, 15 Mich App 138, 140; 166 NW2d 515 (1968).

<sup>&</sup>lt;sup>28</sup> Michigan Ass'n of Homes & Servs for the Aging v Shalala, 127 F3d 496, 503 (CA 6 1997) (discussing 28 USC 1351, which codifies common law action for mandamus against a state officer).

<sup>&</sup>lt;sup>29</sup> MCL 423.213.

<sup>&</sup>lt;sup>30</sup> St. Clair Intermediate School Dist v Intermediate Education Ass'n, 458 Mich 540, 581 NW2d 707 (1998) (MERC has "exclusive jurisdiction" over unfair labor practices with respect to bargaining policy).

MCL 423.216.

32 Kent County Deputy Sheriff's Assoc v Kent County Sheriff, 463 Mich 353, 359; 616 NW2d 677 (2000). See also Labor Mediation Board v Jackson County Road Commissioners, 365 Mich 645; 114 NW2d 183 (1962); Lamphere Schools v Lamphere Federation of Teachers, 400 Mich 104, 118; 252 NW2d 818 (1977).

after discovery.<sup>33</sup> Such actions must be brought either before MERC or in Circuit Court.<sup>34</sup> This Court has recognized that divesting MERC of its jurisdiction over unfair labor claims would not only "seriously erode" MERC's jurisdiction, but the resulting conflicting decisions of the courts and MERC would "further confuse labor relations in the public sector," and "seriously undercut . . . the statutory responsibility given to the MERC."<sup>35</sup>

Rather than properly object to the Union's certification and the terms of the collective bargaining agreement that requires their union dues to be deducted, Plaintiffs have attempted an end run around their legal obligations. Plaintiffs have even acknowledged that they are "not contending that the election was run improperly." Yet, they are indirectly challenging the formation of the Union and the collective bargaining agreement by stating the election should not have taken place. 37

In this case, MERC actually exercised jurisdiction over the certification election and issued a decision. Plaintiffs no doubt knew this, as shown by the discussion of MERC's role in their Brief in Support of Original Action for Mandamus.<sup>38</sup> Having failed to timely challenge the MERC decision, Plaintiffs filed the mandamus action to retroactively attack the MERC proceedings without the presence of the Union, the Council, or MERC. If Plaintiffs truly believed that MERC lacked jurisdiction or believed that the election should not have occurred, they should have raised these issues when the issue was before MERC or within the appeal

<sup>&</sup>lt;sup>33</sup> Silbert v Lakeview Education Ass'n, Inc, 187 Mich App 21, 25; 466 NW2d 333 (1991).

<sup>&</sup>lt;sup>34</sup> Demings v City of Ecorse, 423 Mich 49; 377 NW2d 275 (1985).

<sup>&</sup>lt;sup>35</sup> *Lamphere*, 400 Mich at 119.

<sup>&</sup>lt;sup>36</sup> Plaintiffs' Brief in Response to Motion to Dismiss, p 13.

<sup>&</sup>lt;sup>37</sup> Plaintiffs' Brief in Response to Motion to Dismiss, pp 13-14.

<sup>&</sup>lt;sup>38</sup> Plaintiffs' Brief in Support of Original Action for Mandamus, at pp 13-14.

period. But, Plaintiffs not only failed to timely challenge MERC's jurisdiction, they failed to name MERC as a defendant in this mandamus action.<sup>39</sup>

Instead of squarely addressing their failures, Plaintiffs cite to a pair of cases that they claim bar MERC's jurisdiction. 40 Both are inapposite. First, Plaintiffs ignore the fact that both *City of Lansing* and *Prisoners' Labor Union* originated in MERC. 41 If anything, these cases stand for the proposition that the proper time for Plaintiffs' action to decertify the union was when the union certification was pending before MERC, not three years after the fact in the Court of Appeals. Second, both cases involve far different legal issues than those presently at issue. *Prisoners Labor Union* held that the Department of Corrections, rather than MERC, had exclusive jurisdiction over correctional industries and the inmates who work for them. 42 And *City of Lansing* involved a challenge to a project labor agreement requiring a private company to unionize its employees in order for it to work on a city project. 43 Neither situation applies to the present case.

Finally, while Plaintiffs labeled this as a complaint for writ of mandamus, a court is free to look beyond procedural labels to determine the gravamen of an action or the exact nature of

<sup>39</sup> Defendants' statements should not be viewed to waive any valid defenses MERC may have should Plaintiffs attempt to join it as a party.

<sup>&</sup>lt;sup>40</sup> See Application, pp 24-25, citing *Prisoners' Labor Union v Dep't of Corrections*, 61 Mich App 328; 232 NW2d 699 (1975); and Application, p 42, citing *City of Lansing v Carl Schlegel Inc*, 257 Mich App 627; 669 NW2d 315 (2003). For some reason, Plaintiffs address this argument in two different sections of their Application.

<sup>41</sup> City of Lansing, 257 Mich App at 629-630; Prisoners' Labor Union, 61 Mich App at 329.

<sup>&</sup>lt;sup>42</sup> Prisoners' Labor Union, 61 Mich App at 336-337. The providers, including Plaintiffs, are not in the Michigan prison system.

<sup>&</sup>lt;sup>43</sup> City of Lansing, 257 Mich App at 629. Unlike City of Lansing, the present case involves employees who voted in favor of a union in a free and fair election.

the claim.<sup>44</sup> "A court is not bound by the party's choice of labels for the cause of action because to do so would exalt form over substance.<sup>45</sup> A court must review a complaint as a totality to ascertain the true nature of the claim.<sup>46</sup> The allegations and underlying facts control the nature of the action rather than the label placed on the case by a plaintiff.<sup>47</sup>

Here, Plaintiffs' amended complaint actually sought a declaration that they have a clear legal right not to be subject to collective bargaining under PERA. (Amended Complaint, ¶ 54; Application, p 20). A party seeking a declaration of legal rights is asking for declaratory judgment. Plaintiffs also seek a court order directing DHS to stop taking "union dues" from their subsidy checks. A party asking a court to stop another party's activity is asking for an injunction. Plaintiffs' action is actually for declaratory judgment and injunctive relief which is outside the Court of Appeals' jurisdiction for original actions. The Court of Appeals recognized this, finding that Plaintiffs seek declaratory or injunctive, rather than mandamus, relief. (Court of Appeals Order, 9/22/10). The Court of Appeals further recognized that it lacked jurisdiction over an action for declaratory or injunctive relief. (Court of Appeals Order, 9/22/10). And, as held by the Court of Appeals, Plaintiffs have legal remedies available in circuit court. (Court of Appeals Order, 9/22/10).

<sup>&</sup>lt;sup>44</sup> Parkwood Ltd v State Housing Development Authority, 468 Mich 763, 744, n 8; 664 NW2d 185 (2003) ("nature of the claim, rather than how the plaintiff phrases the request for relief, controls how a court will characterize the claim"); *Tipton v William Beaumont Hospital*, 266 Mich App 27, 33; 697 NW2d 552 (2005) (same principle applied in medical malpractice context).

<sup>45</sup> Johnston v City of Livonia, 177 Mich App 200, 208; 441 NW2d 41 (1989).

<sup>&</sup>lt;sup>46</sup> Tenneco Inc v Amerisure Mut Ins Co, 281 Mich App 429, 458; 761 NW2d 846 (2008).

<sup>&</sup>lt;sup>47</sup> Gorzen v Westfield Ins Co, 207 Mich App 575, 579; 526 NW2d 43 (1994).

<sup>&</sup>lt;sup>48</sup> MCR 2.605(A)(1).

<sup>&</sup>lt;sup>49</sup> Woodland v Michigan Citizens Lobby, 423 Mich 188, 199; 378 NW2d 337 (1985).

<sup>&</sup>lt;sup>50</sup> MCR 7.203. See also Musselman v Governor, 200 Mich App 656, 663-664; 505 NW2d 288 (1993), affirmed 448 Mich 503, 553 NW2d 237 (1995).

# 4. Plaintiffs' discussion of the mandamus case law is erroneous and misleading.

Plaintiffs rely on the Court of Appeals' decision in *Citizens Protecting Michigan's*Constitution v Secretary of State for the proposition that the Court of Appeals retains jurisdiction where a non-state party is added. Jurisdiction, however, was never raised in Citizens

Protecting Michigan's Constitution nor was it an issue in the case or central to this Court's holding. Thus, any statement concerning jurisdiction in that case is mere dicta and lacks precedential value. It is thus inaccurate to cite it as conferring jurisdiction over the present case. To be certain, courts have a duty to sua sponte question their own jurisdiction, but a court's failure to do so can in no way be twisted to support the conclusion that it has jurisdiction in all similar cases, particularly when that conclusion contradicts the language of the court rules.

Moreover, Defendants specifically challenge jurisdiction in this case.

The other cases cited by Plaintiffs are even less relevant. In Secretary of State v State Treasurer, jurisdiction was neither raised nor addressed by the Court of Appeals.<sup>53</sup> Moreover, not only was the opinion vacated by the Michigan Supreme Court<sup>54</sup>, it also features separate opinions by each judge on the panel. Finally, it was decided under the former General Court Rules, which were superseded in 1985 by the present Michigan Court Rules.<sup>55</sup>

Plaintiffs also cite to People ex rel Oakland Prosecuting Attorney v State Bureau of

Pardons and Paroles. 56 Once again, however, the issue of this Court's jurisdiction was neither

<sup>52</sup> Dressel v Ameribank, 468 Mich 557, 569; 664 NW2d 151 (2003).

<sup>55</sup> See generally MCR 1.102.

<sup>&</sup>lt;sup>51</sup> Citizens Protecting Michigan's Constitution v Secretary of State, 280 Mich App 273; 761 NW2d 210 (2008).

<sup>53</sup> Secretary of State v State Treasurer, 113 Mich App 153; 317 NW2d 238 (1982).

<sup>&</sup>lt;sup>54</sup> Secretary of State v State Treasurer, 414 Mich 874; 322 NW2d 710 (1982).

<sup>&</sup>lt;sup>56</sup> People ex rel Oakland Prosecuting Attorney v State Bureau of Pardons and Paroles, 78 Mich App 111; 259 NW2d 385 (1977).

raised nor addressed. Moreover, it also originated under the General Court Rules. Finally, Oakland County Prosecuting Attorney was originally composed of two original actions in this Court—a complaint filed by Edward A. Trudeau for superintending control and a complaint by the Oakland County Prosecuting Attorney for mandamus.<sup>57</sup> This Court then consolidated the cases for consideration. Needless to say, the procedural posture of Oakland County Prosecuting Attorney was far different than the present case and in no way stands for the proposition that the language of the court rules may be ignored.

Plaintiffs, also fail to address the actual language of the rules governing jurisdiction in the present case. The rules governing the interpretation of statutes apply to court rules, including the cardinal rule that a court rule must be interpreted according to its plain language. The basis for the Court of Appeals' jurisdiction is MCR 7.203(C)(2) and MCR 3.305(A)(1). Under MCR 7.302(C)(2), the Court of Appeals has jurisdiction over an original action for "mandamus against a state officer." At the same time, however, MCR 3.305(A)(2) makes it clear that where the action involves a party other than a state officer, the action "must be brought in the circuit court." Accordingly, applying the plain language of the relevant rules, once the necessary parties are added, the Court of Appeals would be stripped of jurisdiction. Contrary to Plaintiffs' position, dismissal on jurisdictional grounds will cause no prejudice to Plaintiffs because they have the option of filing suit in circuit court.

<sup>57</sup> Oakland County Prosecuting Attorney, 78 Mich at 111.

<sup>&</sup>lt;sup>58</sup> People v Williams, 483 Mich 226, 232; 769 NW2d 605 (2009).

<sup>&</sup>lt;sup>59</sup> Contrary to Plaintiffs' assertions, MCR 2.207 does not apply because it does not address the jurisdictional requirements set forth in MCR 7.203(C)(2) and MCR 3.305(A)(1) and (2).

# C. Because Plaintiffs' remaining arguments lack merit or are unpreserved, this Court should not grant leave to appeal.

Plaintiffs make several meritless arguments, some of which are new, and cite to non-record evidence to support their position.

Plaintiffs argue that because the Court of Appeals did not "discuss whether Plaintiffs were public employees," this Court should grant leave. Plaintiffs' argument is misguided.

Courts generally decline to decide issues that they do not need to reach. Thus, if a court dismisses a case on other grounds, including procedural grounds, it usually will not decide the merits of a case. Here, the Court of Appeals, however, correctly determined that it lacked jurisdiction over a complaint against a state officer for injunctive or declaratory relief. Moreover, the Court recognized that Plaintiffs "failed to meet their burden of identifying a clear legal right to the performance of a specific, ministerial duty" and that Defendants "did not have the clear legal duty to ignore the results of the union certification election." (Court of Appeals Order, 9/22/10). Needless to say, where a court lacks jurisdiction and a party pleads the wrong cause of action in the wrong court, that court has no duty to address each aspect of a plaintiff's argument or every claim made in their complaint.

Plaintiffs also make the argument that "[t]he Court of Appeals can hear an original mandamus action." (Application, at pp 43). That the Court of Appeals can hear an original

Insurance Institute of Michigan v Comm'r of Fin and Ins Serv, 486 Mich 370, 384; 785 NW2d 67 (2010) ("We decline to reach these issues because it is unnecessary for us to do so."); People v Davis, 468 Mich 77, 82; 658 NW2d 800 (2003) ("Given that we have [decided the case on other grounds], it is unnecessary to reach defendant's double jeopardy argument.").

Insurance Institute of Michigan v Comm'r of Fin and Ins Serv, 486 Mich 370, 384; 785 NW2d

Insurance Institute of Michigan v Comm'r of Fin and Ins Serv, 486 Mich 370, 384; 785 NW2d 67 (2010)("We decline to reach these issues because it is unnecessary for us to do so."); People v Davis, 468 Mich 77, 82; 658 NW2d 800 (2003)("Given that we have [decided the case on other grounds], it is unnecessary to reach defendant's double jeopardy argument.").

In any case, once necessary parties were added the Court would lose jurisdiction. Interestingly, because the Court of Appeals did not address this issue, under Plaintiffs' theory of the law, that fact would constitute grounds for granting an application for leave.

action for mandamus against a state officer is not reasonably in dispute. As argued by

Defendants and held by the Court of Appeals, however, Plaintiffs do not present a claim for
mandamus, regardless of the terminology with which they refer to their case, and the elements of
mandamus have not been met. Accordingly, the Court of Appeals reached the only legally sound
conclusion and denied Plaintiffs' Complaint.

Plaintiffs also make several baseless assertions regarding past statements by Defendants. For example, throughout their Application, Plaintiffs make the false assertion that Defendants "admitted" that Plaintiffs and other home-based daycare providers are not public employees. (Application, pp 21, 41, 49). Plaintiffs use the terms "de facto admission," and "tacit and explicit admissions," later stating that "Defendants have essentially ceded the central point of the litigation: Plaintiffs are not public employees under PERA." (Application, pp 21, 41, 49). Defendants, however, have made no such admission. DHS *actually* said: "Defendants . . . are not conceding that Plaintiffs are public employees." This statement simply does not constitute a "de facto admission." (Application, p 17).

Plaintiffs similarly engage in unnecessary hyperbole regarding Defendants' statement that "DHS did not—indeed *could not*—grant MHBCCC the power to collectively bargain." Plaintiffs argue that this constitutes a "concession of a central point." (Application, p 16). In reality, it is a relatively basic legal proposition that DHS does not have the legal authority to grant the power to collectively bargain. The Legislature vested the power to determine appropriate collective bargaining entities to MERC, not DHS.

Although Plaintiffs previously argued that MERC did not have jurisdiction under PERA, they now raise new challenges to the subject-matter jurisdiction of MERC. (Application, pp 41-43). To the extent that they raise new arguments, they are unpreserved and thus forfeited. A

party preserves an issue for appeal by raising it below, allowing the lower court to reach a decision which may be reviewed on appeal.<sup>63</sup> An issue not raised below has not been preserved for appeal and effectively forfeits this Court's consideration of that issue.<sup>64</sup>

#### D. Conclusion.

A writ of mandamus is extraordinary relief and Plaintiffs' failure to establish any one of the mandamus elements mandated denial of mandamus. Plaintiffs failed to show a clear right to the performance of a ministerial function that these defendants have a clear legal duty to perform. The "clear legal rights" or "clear legal duties" Plaintiffs cite as the basis for their mandamus action do not involve the Defendants. Plaintiffs also failed to link any ministerial act of Defendants to the conduct forming the basis of their complaint. They also failed to show that no other remedy is available. Moreover, mandamus is not available to decide unresolved issues of law. Given that the present case involves unresolved issues of law against non-parties, and that Plaintiffs failed to pursue remedies at the agency level, it would have been inappropriate to grant mandamus relief in the present case. The Court of Appeals properly denied Plaintiffs' request for mandamus. This Court should deny leave.

<sup>66</sup> State Board of Education v Fox, 620 F2d 578, 580 (6<sup>th</sup> Cir 1980).

<sup>&</sup>lt;sup>63</sup> Walters v Nadell, 481 Mich 377, 381-382; 751 NW2d 431 (2008); Family Independence Agency v Hosler, 245 Mich App 126, 134; 626 NW2d 921 (2001) (Because argument not raised below it was not preserved for appellate review); In re Zelzack, 180 Mich App 117, 126; 446 NW2d 588 (1989) (Because defendant never raised issue below, there was no decision to review and the issue was not preserved for appeal).

Walters, 481 Mich at 387; Hosler, 245 Mich App at 134; Zelzack, 180 Mich App at 126.
 Kauffman v Shefman, 169 Mich App 829, 834-835; 426 NW2d 819 (1988); Eichhorn v Lamphere School Dist, 166 Mich App 527, 546; 421 NW2d 230 (1988).

#### RELIEF SOUGHT

Defendants Michigan Department of Human Services and Director Maura Corrigan request that this Court deny Plaintiffs' Application for Leave to Appeal. DHS, by ending the deduction of union dues, has granted Plaintiffs the relief they requested, mooting this case. To the extent that this Court believes the case is not moot, Plaintiffs fail to satisfy any of the grounds for granting relief under MCL 7.302(B).

Respectfully submitted,

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Division

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Lansing, MI 48909

(517) 373-7700

Dated: March 9, 2011

# Representation Election – MERC Mailing to Petoskey

ProviderID	ProviderName - P	LastName	FirstName	Middle Name	Address	City	State	Zip	PmtlnJun2006
4771081	BECHAZ ANNA LISA	BECHAZ	ANNA	LISA	4026 GREENWOOD ROAD	PETOSKEY	M	49770	Yes
8953681	BURKE PATRICIA A	BURKE	PATRICIA	≻	2095 HORTON BAY RD	PETOSKEY	≊	49770	Yes
4649773	CHARTIER MELISSA	CHARTIER	MELISSA		7463 OLD US-31	PETOSKEY	≊	49770	Yes
9547678	DAVIS AMY LYNN	DAVIS	AMY	LYNN	5630 PICKEREL LAKE RD.	PETOSKEY	₹	49770	Yes
9989796	DIAZ LINDA A	DIAZ	LINDA	≻	201 LAFAYETTE AVE APT 808	PETOSKEY	ĭ	49770	Yes
6147369	DIXON JESSICA	DIXON	JESSICA		2914 HOWARD RD.	PETOSKEY	<u>s</u>	49770	Yes
3994082	GOODWIN CAROLE ANNE	GOODWIN	CAROLE		422 PORTER ST	PETOSKEY	≚	49770	Yes
5499189	HITCHINGS SHARON ELLEN	HITCHINGS	SHARON	TI	1836 HOWARD RD	PETOSKEY	₹	49770	Yes
9655218	HUNT TERESA	HUNT	TERESA		3312 ECKER RD	PETOSKEY	≊	49770	Yes
9015309	IVES DAWN L	IVES	DAWN	_	812 REGENT DR	PETOSKEY	₹	49770	Yes
4721310	LOAR-TRUDELL SHERRY YVONNE	LOAR-TRUDELL	SHERRY	~	801 WEST SHERIDAN	PETOSKEY	≊	49770	Yes
9876596	RICHARDS RICKEY E	RICHARDS	RICKEY	m	817 JENNINGS AVE	PETOSKEY	≊	49770	Yes
8664722	SIMON KATHLEEN MARIE	SIMON	KATHLEEN	MARIE	3957 EVERGREEN TRL	PETOSKEY	<u>×</u>	49770	Yes
1106617	SIMON VINCENT	SIMON	VINCENT		4028 RIVER RD	PETOSKEY	≝	49770	Yes
1061632	TOMPKINS LANETTE	TOMPKINS	LANETTE		6615 GREENWOOD RD	PETOSKEY	≦	49770	Yes
9771093	VANHUIS AMBER M.	VANHUIS	AMBER	Z	3109 GREEFIELD DRIVE	PETOSKEY	≊	49770	Yes

### Representation Election – MERC Mailing to Brighton

ProviderID ProviderName	> LastName **	FirstName	MiddleName	Address	City	State	Zip	PmtlnJun2006
9020588 BALL KATARINA LYNN	BALL	KATARINA	LYNN	9390 LEO DR	BRIGHTON	M	48116	Yes
7470878 BECK PHYLLIS	BECK	SITTAHA		4991 WALKER DR	BRIGHTON	≊	48114	Yes
6721839 BIEGERT RUTH ANN	BIEGERT	RUTH	ANN	3109 SCHOOL LAKE DR	BRIGHTON	K	48114	Yes
9700037 BUCKMEIER MARY ANN	BUCKMEIER	MARY	ANN	1007 PINEWOOD CT	BRIGHTON	ኟ	48116	Yes
8354265 CYBART RUTHANN	CYBART	RUTHANN		6294 LUCERNE DR	BRIGHTON	≊	48116	Yes
9699553 DEATON EVIE	DEATON	EVIE		321 N THIRD ST	BRIGHTON	<u>s</u>	48116	Yes
1058716 DUPONT ROBIN D	DUPONT	ROBIN	D	8251 WOODLAND SHORE DR APT E	BRIGHTON	ĸ	48114	Yes
4105154 GRIEST WENDY	GRIEST	WENDY		6546 WILSON DR	BRIGHTON	₹	48116	Yes
6914782 HERBST KATRIN	HERBST	KATRIN		9470 LEO DR	BRIGHTON	≝	48116	Yes
1033825 KASTEN MARGIE ANITA	KASTEN	MARGIE	ANITA	12202 LARKINS RD	BRIGHTON	≦	48114	Yes
7753499 KOVACS NANCY	KOVACS	NANCY		200 WOODLAKE DR	BRIGHTON	M	48116	Yes
7649507 KRINOCK ANNE	KRINOCK	ANNE		445 S CHURCH ST	BRIGHTON	ĸ	48116	Yes
9506094 KUJALA JACKLYN	KUJALA	JACKLYN		665 WINDEMERE	BRIGHTON	≅	48114	Yes
7063951 SMALLWOOD SARAH MARIE	ELANNING	SARAH	MARIE	2638 HUBERT RD.	BRIGHTON	Ξ	48114	Yes
8222435 MCCARTHY CATHY	MCCARTHY	CATHY		8079 BLUEBIRD DR	BRIGHTON	≦	48116	Yes
4793848 PAULETTE SILVERSON	PAULETTE	SILVERSON		13175 E LASHBROOK	BRIGHTON	<u>K</u>	48116	Yes
9114970 RAYMAN RYAN	RAYMAN	RYAN		461 FOREST DR	BRIGHTON	≊	48116	Yes
9581491 SENTER RONDA	SENTER	RONDA		15 MELODY LANE	BRIGHTON	≊	48114	Yes
9930574 SPORER DANIEL J	SPORER	DANIEL	د	10680 SHARON DR	BRIGHTON	M	48116	Yes
5979352 SWAIN COLETTE N.	SWAIN	COLETTE	Z	6072 VICKI JEAN LANE	BRIGHTON	≝	48116	Yes
7872471 TUFNELL SARAH FAITH	TUFNELL	SARAH	FAITH	6275 ALDINE	BRIGHTON	≊	48116	Yes
1022661 VANBLARICUM CARI LYNN	VANBLARICUM	CARI	LYNN	6336 SIDNEY ST	BRIGHTON	<u>×</u>	48116	Yes

Yes	48505	×	TLINT	310 HARRIET ST		MARY	BARKER	8534595 BARKER MARY L
Yes	48505	M	FLINT	1155 E RUSSELL AVE	۳-	NICOLE	BARFIELD	9768795 BARFIELD NICOLE L
Yes	48505	<u>s</u>	FLINT	4028 NORTH ST		LUCILLE	BARFIELD	4152323 BARFIELD LUCILLE
Yes	48504	≊	FLINT	1309 WELCH BLVD	į	WILLIE	BAREFIELD	5731563 BAREFIELD WILLIE
Yes	48506	≊	FLINT	1502 MABEL AVE	_	CATHY	BARBER	9249460 BARBER CATHY L
Yes	48504	<u>s</u>	FLINT	2511 WINONA ST		QUINCY	BANYARD	1063913 BANYARD QUINCY
Yes	48504	₹	FLINT	1902 RASKOB ST		GREGORY	BANKSTON	1078872 BANKSTON GREGORY
Yes	48507	₹	FLINT	3006 STONEGATE DR		TOYA	BANKS	5979915 BANKS TOYA
Yes	48505	≊	FLINT	1202 HOLTSLANDER AVE		SHAKISTA	BANKS	8198385 BANKS SHAKISTA
Yes	48505	≊	FLINT	200 W JACKSON		ROBIN	BANKS	1057728 BANKS ROBIN
Yes	48505	₹	FLINT	1508 W HOME	RENEE	LASHONDA	BANKS	1078854 BANKS LASHONDA RENEE
Yes	48504	≅	FLINT	1914 ROSELAWN DR		JEAN	BANKS	2260340 BANKS JEAN
Yes	48503	¥	FLINT	1709 E COURT ST		DEBRA	BANKS	3994556 BANKS DEBRA
Yes	48505	≊	FLINT	630 E AUSTIN AVE	<b>C.</b>	JOSHUA	BANKHEAD	9513197 BANKHEAD JOSHUA J
Yes	48505	₹	FLINT	6714 SALLY CT	S	JAMES	BANISTER	9467568 BANISTER JAMES S
Yes	48532	≅	FLINT	2201 DUTCHER ST	ANNETTE	KAYE	BALYEAT	8995378 BALYEAT KAYE ANNETTE
Yes	48503	₹	FLINT	602 STOCKDALE ST		LAREE	BALLARD	5978533 BALLARD LAREE
Yes	48507	≊	FLINT	738 VERMILYA AVE		CHRISTOPHER	BALLARD	9834246 BALLARD CHRISTOPHER
Yes	48507	<u>s</u>	FLINT	616 SIMCOE AVE	LYNN	MICHELE	BAKER	9175797 BAKER MICHELE LYNN
Yes	48505	≦	FLINT	621 W MOTT AVE		DEON	BAKER	9831137 BAKER DEON
Yes	48506	M	FLINT	2609 DAKOTA AVE	r	CHRISTINA	BAKER	9870260 BAKER CHRISTINA L
Yes	48504	≦	FLINT	2121 BERKLEY ST	MARIE	CATHERINE	BAKER	8925480 BAKER CATHERINE MARIE
Yes	48506	≊	FLINT	4302 WESTERN RD LOT 31	נק	BRETT	BAKER	1019414 BAKER BRETT R
Yes	48506	₹	FLINT	2923 AGREE AVE		MELODIE	BAKEMAN	9569380 BAKEMAN MELODIE
Yes	48504	₹	FLINT	2622 N STEVENSON ST		STEPHANIE	BAILEY	9809860 BAILEY STEPHANIE
Yes	48505	≚	FLINT	1242 W GENESEE AVE		PEGGY	BAILEY	7200101 BAILEY PEGGY
Yes	48506	≚	FLINT	2222 ARLINGTON AVE	ი	MARY	BAILEY	8398116 BAILEY MARY C
Yes	48507	≊	FLINT	2722 HILLCREST AVE		CARLIN	BAILEY	8767926 BAILEY CARLIN
Yes	48506	≚	FLINT	2717 E PIERSON RD	د	BARBARA	BAILEY	8919026 BAILEY BARBARA J
Yes	48505	M	FLINT	202 E GRACELAWN		BARBARA	BAILEY	8965520 BAILEY BARBARA
Yes	48506	¥.	FLINT	1735 ILLINOIS		ANGEL	BADGLEY	9898216 BADGLEY ANGEL
Yes	48503	₹	FLINT	725 THAYER ST	RENEE	MARCIA	BACKUS	9475784 BACKUS MARCIA RENEE
Yes	48503	≊	FLINT	435 W WATER ST	S	BRITTNEY	BACKSTROM	9822924 BACKSTROM BRITTNEY S
PmtlnJun2006	Zip	State	City	Address	MiddleName	FirstName	LastName	ProviderID ProviderName

48505 Yes 48505 Yes 48503 Yes 48503 Yes	≦ ≦	E FLINT	2488 ZIMMERMAN	3	CLAUDIA	BERNARD	9837551 BERNARD CLAUDIA
48505 48505 48503 48505 48503	₹	FLINT	2488 ZIMMERMAN	2	CLAUDIA	BERNARD	
48505 48505 48503 48505			1:01,000000	7			
48505 48505 48503	≦	FLINT	410 F RUSSEL	Ξ	0 00 A	BENTON	4158256 BENTON GLORIA H
-, -,	₹	FLINT	1505 LAPEER RD	<i>د</i> ـ	ELEONOR	BENTLEY	6921508 BENTLEY ELEONOR J
48505	₹	FLINT	511 SPENCER ST		GERALD	BENSON	8549883 BENSON GERALD
	₹	FLINT	525 W AUSTIN		TINI	BENNETT-ELRIDGE	9623036 BENNETT-ELRIDGE TINI
48504	ĸ	FLINT	3178 BERTHA AVE		<b>YVETTE</b>	BENNETT	9553755 BENNETT YVETTE
48503	Σ	FLINT	935 OSSINGTON AVE		AMBER	BENNETT	8520301 BENNETT AMBER
48506	×	FLINT	3701 JOEL LN		CHARLENE	BENMARK	3994396 BENMARK CHARLENE
	₹	FLINT	3401 WINONA ST		ROXANN	BELL-MILLER	6282336 BELL-MILLER ROXANN
48505	₹	FLINT	6609 DUPONT ST		THESSALONIA	BELL	9945782 BELL THESSALONIA
	⊴	FLINT	435 E BAKER APT 1		PATRICIA	BELL	1083826 BELL PATRICIA
48504	≦	FLINT	3231 W MYRTLE AVE	O	KATHY	BELL	5266418 BELL KATHY C
48505	₹	FLINT	918 EDMUND ST	I	GLENN	BELL	4296969 BELL GLENN H
48503	≦	FLINT	401 W WATER ST		DAVID	BELL	9295982 BELL DAVID JR
48504	M	FLINT	3105 W RIDGEWAY AVE	ಸ	BARBARA	BELL	7129937 BELL BARBARA K
48505	<u>×</u>	FLINT	2255 MORNINGSIDE DR		JACQUELINE	BEENE	3653842 BEENE JACQUELINE
48505	₹	FLINT	310 E ELDRIDGE AVE		DEBRA	BECK	7038510 BECK DEBRA
48506	₹	FLINT	6486 LUCAS RD		DEBORAH	BECK	1018229 BECK DEBORAH
48505	≊	FLINT	2117 BONBRIGHT ST		ROY	BEAUGARD	9681085 BEAUGARD ROY
48505	₹	FLINT	723 W BUNDY AVE		RAYMOND	BEASLEY	8465916 BEASLEY RAYMOND III
48505	₹	FLINT	213 E BALTIMORE BLVD		GREGORY	BEARD	9420051 BEARD GREGORY
48507	ĭ	FLINT			TONYA	BEAN	8897591 BEAN TONYA
48503	×	FLINT	1901 KENT		TONYA	BEAN	9246647 BEAN TONYA
48506	M	FLINT	2416 BETA LN		MARJORIE	BEAMES	9691617 BEAMES MARJORIE
48505	<u>×</u>	FLINT	330 E BALTIMORE ST		LOTTIE	BEADY	5713494 BEADY LOTTIE
48506	M	FLINT	3800 RICHFIELD RD APT		CAROLYN	BAYLOR	6173574 BAYLOR CAROLYN
48505	₹	FLINT	1056 W CASS AVE	د	DENISE	BAXTER	9098482 BAXTER DENISE J
48504	₹	FLINT	2960 WOLCOTT		THERESA	BAUSWELL	9156755 BAUSWELL THERESA
48504	ĸ	FLINT	2302 WINONA ST		JERELL	BATSON	9928182 BATSON JERELL
48501	₹	FLINT			DOROTHY	BATES-EVANS	4519170 EVANS DOROTHY
48505	₹	FLINT	618 W MOTT AVE	O	DARRAL	BASS	9067628 BASS DARRAL D
48532	₹	FLINT	1305 RIDGECLIFFE DR	O	DEBORAH	BARTON	6633342 BARTON DEBORAH D
48505	≦	FLINT	233 E HOBSON AVE	O	VICTOR	BARNES	9943939 BARNES VICTOR C JR

9739630 BOWMAN SHARONDA L	3399676 BOWERS TAMMY LYNN	4284707 BOWERS MILDRED	4618310 BOVEN HOLLY	7074310 BOOTH SANDRA	4287262 BOONE MACIE L	4786137 BOONE DAISY	7937217 BONNER SHARON K	9209447 BONNER ROBERT	9777060 BOND LEOLA	9172721 BOLER JOE LEE	8744897 BOLDS CLEOPATRA	4159790 BOGARD NANCY J	7386907 BOAZ ANNA	9278435 BOATNER ANNIE	6183964 BLANKS ROBERT	4159020 BLANKS ETHEL	9321714 BLANKS DAVID E	1099728 BLAKE CHERYL D	5727749 BLAIR TYESHA	6711082 BLAINE CORINNE	8849709 BLACKWELL JACQUELINE	8446160 BLACKMON OCEILA S	5746314 BLACKMON MAMIE	4459278 BIVINS CAROLYN	9153468 BINGHAM REGGIE L	8022701 BILLINGS ALLEREE	4148652 BIGGS GWENDOLYN	6572336 BIBBS ALECIA	8537210 BETTS ANTOINETTE	9495849 BETHAY RUSSELL JR	4931523 BETHAY CYNTHIA	3493097 BERRY MICHELLE RENEE	7198569 BERRY LAVITA
BOWMAN	BOWERS	BOWERS	BOVEN	ВООТН	BOONE	BOONE	BONNER	BONNER	BOND	BOLER	BOLDS	BOGARD	BOAZ	BOATNER	BLANKS	BLANKS	BLANKS	BLAKE	BLAIR	8LAINE	BLACKWELL	BLACKMON	BLACKMON	BIVINS	BINGHAM	BILLINGS	BIGGS	BIBBS	BETTS	BETHAY	BETHAY	BERRY	BERRY
SHARONDA	TAMMY	MILDRED	HOLLY	SANDRA	MACIE	DAISY	SHARON	ROBERT	LEOLA	JOE	CLEOPATRA	NANCY	ANNA	ANNIE	ROBERT	ETHEL	DAVID	CHERYL	TYESHA	CORINNE	JACQUELINE	OCEILA	MAMIE	CAROLYN	REGGIE	ALLEREE	GWENDOLYN	ALECIA	ANTOINETTE	RUSSELL	CYNTHIA	MICHELLE	LAVITA
_	LYNN				<b>r</b> -		~	C		EE		<b>د</b>				•	m					S			r-							æ	
1913 CONCORD ST	1291 KEARSLEY PARK	1274 S GRAHAM RD	2429 OHIO AVE	1376 TREMONT AVE	750 E BUNDY AVE	2006 N CHEVROLET AVE	1905 BARKS ST	201 EAST MYRTLE AVE	2845 HAMPSTEAD DR	736 E MOORE ST	3502 FLEMING RD	706 CRAWFORD ST	121 W DEWEY ST	312 W STEWART AVE	3505 MILBOURNE	328 W GENESEE ST	3505 MILBOURNE AVE	925 E FOSS AVE	102 E HOLBROOK AVE	4252 E COLDWATER RD	2720 SLOAN ST	833 E GILLESPIE AVE	308 CROSBY ST		5906 FLEMING RD	144 DAMON ST	4123 COMSTOCK AVE	2113 CHATEAU DR	1729 MONTANA AVE	5211 WOODHAVEN DR	2101 STEDRON	5148 CHANTELLE DR	2027 CLIFFORD ST
FLINT	FLINT	FLINT	FUNT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT
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Yes	Ύe	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes

4105922 BREWER SANDRA PHILLIPS ANGIE	4739398 BREWER LINDA	5997655 BRETT ROXANNE	9776939 BRETT CHRISTINA K	1098534 BREGAN MELANIE	1059732 BREEDLOVE MARYANN	9839805 BREED LEE ESTER	9541001 BRASWELL JACQUESE	9085949 BRASSFIELD ANDREA	9984726 BRASS REGINALD	3997208 BRANTLEY SHERRY	9729993 BRANNON JEFFORY A D	3015713 BRANK OTELIA	9481745 BRANDON ELLA	9809190 BRANDON CHANDRA L	6163890 BRANCH JAMES HALE II	4289202 BRADLEY WILLIE RUTH	9924970 BRADLEY TIFFANEY M	5464405 BRADLEY SANDRA L	6887308 BRADLEY JULIE	8552145 BRADLEY JOHNISHA L	1083156 BRADFORD RASHA E	8865364 BRADFORD DIANA LYNN	4857373 BRACEY MARIE	1048363 BOYLES EDWARD	8759924 BOYLAND TAMEKA N	7567733 BOYLAND ROCHELLE N	9976976 BOYD OLIVE	9736746 BOYD DOMINIC	7691940 BOYD CYNTHIA	8861202 BOYD CLOTEAL	9966906 BOYD CHANDA	3393171 BOXLEY LOIS
BREWER	BREWER	BRETT	BRETT	BREGAN	BREEDLOVE	BREED	BRASWELL	BRASSFIELD	BRASS	BRANTLEY	BRANNON	BRANK	BRANDON	BRANDON	BRANCH	BRADLEY	BRADLEY	BRADLEY	BRADLEY	BRADLEY	BRADFORD	BRADFORD	BRACEY	BOYLES	BOYLAND	BOYLAND	BOYD	воур	воур	воур	воур	BOXLEY
SANDRA	LINDA	ROXANNE	CHRISTINA	MELANIE	MARYANN	LEE	JACQUESE	ANDREA	REGINALD	SHERRY	JEFFORY	OTELIA	ELLA	CHANDRA	JAMES	WILLIE	TIFFANEY	SANDRA	JULIE	JOHNISHA	RASHA	DIANA	MARIE	EDWARD	TAMEKA	ROCHELLE	OLIVE	DOMINIC	CYNTHIA	CLOTEAL	CHANDA	LOIS
PHILLIPS			*			ESTER					ΑD			_	HALE	IJ	_	Г		٢	m	LYNN			z	z						
G5337 CORUNNA RD	710 E JAMIESON ST	6326 POTOMAC ST	3313 STARKWEATHER	3397 SPRINGBALLEY DR	401 E GENESEE	3165 W CASS AVE	702 FATHER DUKETTE BLVD APT 407	6108 SALLY CT	410 E BAKER	5221 DANIA ST	1145 EDITH AVE	1634 BELLE AVE	2026 DARON PLACE	2729 MACKIN RD	1217 HOLTSLANDER AVE	1913 MACKIN RD APT 1	130 E OAKLEY	4507 DRUMMOND SQ	1918 BARKS ST	2715 RASKOB ST	3051 COURTZ ISLE APT 5	1020 CARSON CT	2414 SLOAN ST	6602 ORANGE LN	2517 SENECA ST	1466 N CHEVROLET	5117 INDIAN HILLS TRL	505 W PULASKI	511 W HAMILTON AVE	901 KENNELWORTH AVE	6910 CLIO RD APT 240	5510 MENDELBERGER DR
FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FUNT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT																			
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8570582 BROWN JOERON A	8853505 BROWN JAMIE A	4299432 BROWN JACQUELINE	5462554 BROWN EVELYN	3869066 BROWN ETHEL	6986629 BROWN ELLEN	6953216 BROWN DORA	9855415 BROWN DONNA	9840270 BROWN DIONNA	4152673 BROWN DIANE	1018041 BROWN DENNIS	9299604 BROWN DEANDRE	9886986 BROWN CHYLA	9425156 BROWN CHARLOTTE	5723060 BROWN CATHERINE	7940820 BROWN BRANDIS	9793706 BROWN ALICIA J	9956104 BROUGHMAN JENNIFER	1077955 BROOKS KEOSHA	8903269 BROOKS JULIA WARD	9781367 BROOKS DEBORAH	9617431 BROOKS CARLOTTA L	8770215 BROOKS ALDRIC	1046064 BRONSON LYNETTE	8133148 BRODEN DIANE	9673510 BROCK THERESA A	5121724 BROCK CHERYL D	5655390 BROACH DINA MAE	1064821 BRINK AMY LYNN	1095891 BRIDGES SHERISA	9176319 BRIDGES CHANTELL J	1045549 BREWER TEONDRA	1017062 BREWER TAMMY
BROWN	BROWN	BROWN	BROWN	BROWN	BROWN	BROWN	BROWN	BROWN	BROWN	BROWN	BROWN	BROWN	BROWN	BROWN	BROWN	BROWN	BROUGHMAN	BROOKS	BROOKS	BROOKS	BROOKS	BROOKS	BRONSON	BRODEN	BROCK	BROCK	BROACH	BRINK	BRIDGES	BRIDGES	BREWER	BREWER
JOERON	JAMIE	JACQUELINE	EVELYN	ETHEL	ELLEN	DORA	DONNA	DIONNA	DIANE	DENNIS	DEANDRE	CHYLA	CHARLOTTE	CATHERINE	BRANDIS	ALICIA	JENNIFER	KEOSHA	JULIA	DEBORAH	CARLOTTA	ALDRIC	LYNETTE	DIANE	THERESA	CHERYL	DINA	AMY	SHERISA	CHANTELL	TEONDRA	TAMMY
Þ	>															۲			WARD		_				≯	O	MAE	LYNN		<u>_</u>		
5726 EDGAR HOLT DR	202 W YORK AVE	2710 BARTH	1914 WOODSLEA DR APT	2113 HOWARD AVE	119 W EDDINGTON AVE	3605 RIDGECLIFFE DR	1070 KURTZ AVE	6418 HICKORY HOLLOW	1928 GILMARTIN ST	2811 M L KING AVE	116 W JACKSON AVE	3226 LAWNDALE AVE	3002 WOLCOTT ST	2025 CROCKER AVE	2520 TRUMBULL AVE	1101 DURAND ST	1630 BROADWAY BLVD	11202 SHORELANE	4616 FLEMING RD.	4283 POST DR	3418 RACE ST	210 E MYRTLE AVE	6097 CORUNNA RD	1926 MCPHAIL ST	2030 DWIGHT	4113 LAWNDALE	230 E PIERSON RD	5125 N CENTER RD LOT 60	3913 DUPONT ST	3209 WINONA	G-4606 BEECHER RD APT F 1	2402 DAKOTA AVE
FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT
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Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Ύes	Ύes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes

9612767 BUSH NEDRA	1063753 BURTCH KARRIE	4157482 BURNS JONES PINKIE	9289484 BURNS HATTIE	8955210 BURNS DNAYA	4373370 BURNS DIANA	5391828 BURNETTE GWENDOLYN M	9696954 BURKE TANIKA R B	8351218 BUNING RUTH	9800293 BUNCH ARLEATHA M	9795658 BULLOCK ALTON G	9713124 BULLARD TERRLYON D	8719482 BUFORD DERRY	9490261 BRYSON KRYSTAL	9458863 BRYANT MEANYONE N	9541861 BRYANT KAREEM	9977561 BRYANT JOHN RAY	9993780 BRUFF BOBBIE JO	7791130 BROWNLEE JEAN MARIE	9873487 BROWN URSENA	9949763 BROWN TONYA DANYELL	4158120 BROWN TALINA R	9000674 BROWN STELLA	1603082 BROWN SHARON L	7898057 BROWN SHAMIKA S	1045414 BROWN SEARCY	6762340 BROWN SCHAWN RAELINN	9632590 BROWN RITCHIE D	7661047 BROWN RAQUEL	2925026 BROWN MILDRED	8333579 BROWN MICHAEL L	6444523 BROWN MICHAELA	8147742 BROWN KAY
BUSH	BURTCH	BURNS	BURNS	BURNS	BURNS	BURNETTE	BURKE	BUNING	BUNCH	BULLOCK	BULLARD	BUFORD	BRYSON	BRYANT	BRYANT	BRYANT	BRUFF	BROWNLEE	BROWN	BROWN	BROWN	BROWN	BROWN	BROWN	BROWN	BROWN	BROWN	BROWN	BROWN	BROWN	BROWN	BROWN
NEDRA	KARRIE	JONES	HATTIE	DNAYA	DIANA	GWENDOLYN	TANIKA	RUTH	ARLEATHA	ALTON	TERRLYON	DERRY	KRYSTAL	MEANYONE	KAREEM	NHOL	BOBBIE	JEAN	URSENA	TONYA	TALINA	STELLA	SHARON	SHAMIKA	SEARCY	SCHAWN	RITCHIE	RAQUEL	MILDRED	MICHAEL	MICHAEL	КАҮ
		PINKIE				Z	20 BD		K	ဝ	0			z		RAY	ō	MARIE		DANYELL	ZJ		<b>-</b>	S		RAELINN	0			r	≯	
5836 EDGAR HOLT DR	1079 W SCHUMACHER AVE	702 FATHER DUKETTE BLVD APT 805	3513 FOREST HILL	329 E LORADO	329 € LORADO AVE	3416 TELLER AVE	414 E MYRTLE	3157 W DARTMOUTH	6199 CALKINS RD	509 E AUSTIN AVE	3026 CONCORD ST	1701 FOREST HILL AVE	6029 MARJA ST	1609 DELAWARE AVE APT 1	729 WELCH BLVD APT 1	2052 DIAMOND AVE	2024 MONACO ST	2118 BLADES AVE	1101 CALDWELL AVE	225 W DAYTON ST	1909 SEYMOUR AVE	3109 MENOMINEE AVE	1908 CANNIFF	2506 TROUT DR BLDG 43	172 E VAN WAGONER	1902 WOODSLEA DR	2309 DEVON LN	815 ROOT ST	3810 ORR ST	1622 BARBARA DR	1025 WAGER AVE	G1093 LINCOLN DR
FLINT		FLINT	FLINT	FLINT	FLINT	FLINT	LUIJ	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT	FLINT
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Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes

3996579 BYRD JOANN	7786319 BYAS BEVERLY	7972234 BUYCK ERIC	1028950 BUTTERFIELD LORI	
BYRD	BYAS	BUYCK	BUTTERFIELD	
JOANN	BEVERLY	ERIC	LORI	
2305 CANNIFF	1213 E GRACELAWN AVE	901 E MYRTLE AVE	3076 BASSETT HEIGHTS	
FLINT	FLINT	FUNT	FLINT	
<u>x</u>	M	ĸ	<u> </u>	
48504	48505	48505	48507	
Yes	Yes	Yes	Yes	

### FOR ACTION

### Board of Trustees Charles Stewart Mott Community College Regular Meeting, February 28, 2011 Volume 42

### 1.26 Dissolution of Home-Based Child Care Interlocal Agreement

On April 17, 2006, the Board of Trustees approved an Interlocal Agreement with the Michigan Department of Human Services (DHS) providing for the creation of the Michigan Home-Based Child Care Council (MHBCCC). The Board also designated the College President as the officer of the College authorized to sign the agreement on behalf of the College.

As partners in the agreement, DHS and the College can choose by joint action to immediately dissolve the agreement, or one party may act unilaterally, upon which the agreement would be dissolved in 11 months.

DHS has contacted the President and the Board Attorney, and has reported that, following a review and cost benefit analysis of MHBCCC, the Department feels the funds expended upon MHBCCC could be better utilized in other fashions, and as such, wishes for a joint dissolution of the agreement.

Based on the above information, the following resolution is recommended.

Be It Resolved, That

The Charles Stewart Mott Community College Board of Trustees

Authorizes the College President to effectuate the joint dissolution of the Home-Based Child Care Interlocal Agreement.

Reviewed and Submitted by:

M. Richard Shaink, President

mes L. Delaney, Board Attorney

Date:

February 28, 2011

Date:

February 28, 2011

Board Policy Statement Reference: 2100 - President (Authority)

The President has the full authority to conduct the operations of the College as authorized by law and in accordance with the policies, mission, and goals adopted by the Board. Additionally, the Board of Trustees delegates authority to the President to do the following:

(9). Sign contracts, reports and assurances, and all matters approved by the Board unless a specific officer of the Board of Trustees is the required signatory.

Board Policy Statement Reference: 8101 - Government Relations Philosophy

General: In order to establish a good working relationship with all governmental agencies, the Board establishes the following:

(1). The Board, the President and/or his/her designee(s) will establish working relationships with government agencies and their staff.

Approved unanimously by the Charles Stewart Mott Community College Board of Trustees duting a regular meeting, Monday, February 28, 2011.

Lenore Croudy, Chairperson

Mott Community College Board of Trustees

Michael Simon, Assistant Secretary

Mott Community College Board of Trustees

### TERMINATION OF INTERLOCAL AGREEMENT CREATING THE MICHIGAN HOME BASED CHILD CARE COUNCIL

WHEREAS, Mott's authorized representative signed the Agreement on May 23, 2006 and DHS' authorized representative signed the Agreement on July 27, 2006;
WHEREAS, Article VIII, Section 8.01 of the Agreement states that the Agreement shall continue in effect until terminated by joint action of the Parties or withdrawal by a Party under Section 8.02; and

WHEREAS, the Parties to the Agreement desire to terminate the Agreement through joint action;

NOW, THEREFORE, pursuant to Article VIII, Section 8.01 of the Agreement:

- 1. The Parties terminate the Agreement by joint action, effective March 7, 2011.
- 2. Accordingly, the Michigan Home Based Child Care Council is hereby immediately dissolved.

This Termination of Interlocal Agreement Creating the Michigan Home Based Child Care Council is executed by the authorized representative of each Party on the dates indicated below:

**DEPARTMENT OF HUMAN SERVICES**, a principal department of the State of Michigan

Maura Corrigan, Its: Director

Date: March \_\_\_\_\_, 2011

MOTT COMMUNITY COLLEGE, a community college district of the State of Michigan

M. Richard Shaink

Its: President

Date: February 28, 2011



### STATE OF MICHIGAN DEPARTMENT OF HUMAN SERVICES LANSING



March 1, 2011

Michigan Home Based Child Care Council 3186 Pine Tree Rd. Lansing, Michigan 48911

Dear Contractor:

This letter serves as notification that the Interlocal Agreement creating the Michigan Home Based Child Care Council, which was established by the Michigan Department of Human Services (DHS) and Mott Community College in 2006 will be terminated effective March 7, 2011.

As specified in the Interlocal Agreement, Section 8.03, the Michigan Home Based Child Care Council shall finish its affairs as follows:

- All of the Council's debts, liabilities, and obligations to its creditors and all
  expenses incurred in connection with the termination of the Michigan Home
  Based Child Care Council and distribution of its assets shall be paid first;
  and
- b. The remaining assets, if any, shall be distributed to any successor entity, subject to approval by the Parties and federal and state requirements. In the event that no successor entity exists, the remaining assets shall be distributed to each Party in the same proportion as those assets were provided to the council.

Sincerely,

Maura D. Corrigan

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cc: Brian Rooney, Director Policy and Compliance Lisa Brewer Walraven, Office of Early Education and Care



### STATE OF MICHIGAN DEPARTMENT OF HUMAN SERVICES LANSING



March 1, 2011

Michigan Home Based Child Care Council 3186 Pine Tree Rd. Lansing, Michigan 48911

Dear Contractor:

This letter serves as notification that your Contract, **ADMIN 11-99099**, with the Department of Human Services (DHS) for Administration services will be terminated effective April 8, 2011.

Your organization will only be reimbursed for allowable administrative expenses incurred through the date of termination. It is the expectation of DHS that you will discontinue all other activities under this agreement by the above date.

All contract audit requirements remain in effect. Compliance with the requirements is mandatory and follows the timetable set in the original contract. Failure to comply with the audit requirements may result in DHS recouping all payments made to you during the period the contract was in effect as well as other financial sanctions. General provisions of the contract regarding Closeout and Continuing Responsibilities remain in effect as specified.

Sincerely,

Maura D. Corrigan

Marie D. Conign

cc: Brian Rooney, Director Policy and Compliance Contract Payment Unit Internal Audit John DuPuis, Division of Contract & Rate Settings Lisa Brewer Walraven, Office of Early Education and Care Fidelia Notman, Contract Administrator



### STATE OF MICHIGAN DEPARTMENT OF HUMAN SERVICES LANSING



March 1, 2011

Michigan Home Based Child Care Council 3186 Pine Tree Rd. Lansing, Michigan 48911

Dear Contractor:

According to the Performance of Functions agreement between the Department of Human Services (DHS) and the Michigan Home Based Child Care Council, the department has been deducting union dues from home based child care providers on behalf of the Michigan Home Based Child Care Council.

This letter serves as notification that the department will cease deducting union dues from home based child care providers after the March 18, 2011 payroll run. You can expect to receive the final dues deduction and dues files on or about March 25, 2011.

Sincerely,

Maura D. Corrigan

cc: Brian Rooney, Director Policy and Compliance Lisa Brewer Walraven, Office of Early Education and Care



Michigan Department of Human Services News Release

Contact: Gisgie Dávila Gendreau, acting communications director, 517-373-7394, gendreaug@michigan.gov

### Michigan Department of Human Services, Mott Community College Dissolve Agreement That Created Michigan Home Based Child Care Council

Council to dissolve by April

March 1, 2011

LANSING, Mich. – The Michigan Department of Human Services has ended an agreement with the Michigan Home Based Child Care Council and will no longer fund it or collect union dues from home-based child care providers, Director Maura D. Corrigan announced today.

"The council has not delivered on its original goals to enhance and improve the delivery of quality care for children whose parents receive assistance from the department," Corrigan said. "That's why we will stop all funding and, because these providers are not state employees, will also cease collecting union dues."

State Sen. John Proos, R-St. Joseph, a member of the Senate Subcommittee on Human Services Appropriations, said the action means more money will go directly to those who provide child care.

"I commend the department for recognizing the failure of the Michigan Home Based Child Care Council to follow through on its promise of support and training for child care providers," Proos said. "Now the department can focus our taxpayer funded support in areas that improve the quality of child care."

The council was created in 2006 under an inter-local agreement with DHS and Mott Community College, who ended the agreement. Funding for the council was not included in Governor Rick Snyder's fiscal year 2012 budget proposal.

The change is effective March 7 and allows the council 30 days to wrap up administrative duties. Dues will no longer be collected after March 18 for more than 16,500 providers who belong to the Child Care Providers Together Michigan union.

DHS' Child Development and Care program provides payment for child care services for qualifying families when the parent, legal guardian or substitute parent is unavailable to provide child care because of employment or education, for example. DHS makes payments directly to providers on behalf of the child's parent or guardian.

The CDC program ensures child care providers have the skills and knowledge to provide safe and stimulating environments for more than 60,000 children in their care. DHS also has

implemented a basic training requirement for unlicensed aides and relatives providing care, in partnership with the Early Childhood Investment Corp. Michigan is one of the first states to require such mandatory training before providers receive payment.

"DHS will continue to focus on quality improvements in the Child Development and Care program, and in all areas of the department as we fulfill our mission to protect the state's vulnerable children, adults and families," Corrigan said.

For more information about DHS, please visit www.michigan.gov/dhs. Follow DHS on Twitter @MichiganDHS or become a fan at www.facebook.com/MichiganDHS.

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### State of Michigan to Stop Illegal 'Union Dues' Withdrawals From Checks to Home-Based Day Care Providers

'Fantastic news' needs to be coupled with legislative action to prevent similar schemes in the future, says Mackinac Center attorney

March 1, 2011

For Immediate Release Tuesday, March 1, 2011

Contact: Patrick Wright

Director, Mackinac Center Legal Foundation

or

Kathy Hoekstra
Communications Specialist
Mackinac Center for Public Policy
989-631-0900

MIDLAND — A spokesperson for the Michigan Department of Human Services today told the Mackinac Center for Public Policy that on March 18 the department will stop withdrawing so-called "union dues" from subsidy checks to home-based day care providers who supply child care services to low-income families. The Mackinac Center Legal Foundation filed suit against the DHS in 2009 to stop the illegal withdrawals.

"This is fantastic news," said MCLF Director Patrick J. Wright, who sued the DHS on behalf of Sherry Loar of Petoskey, Michelle Berry of Flint and Paulette Silverson of Brighton. "Our clients took a courageous stand against powerful interests and overwhelming odds. The idea that millions of dollars could be diverted annually from the subsidy checks of low-income families to fatten union coffers was bad enough. The fact that the government was a party to this scheme and was willing to call private employers 'public employees' made it all the more egregious. It is commendable that new DHS Director Maura D. Corrigan has just publicly affirmed in a news release, '[T]hese providers are not state employees."

Loar, who first brought the dubious "public employee union" scheme to the attention of the Center, stated: "I'm thrilled. But this lawsuit should not have been necessary in the first place. My government attacked the sanctity of my home just to benefit its political allies. I'm so happy to know that I'm no longer responsible to a union inside the walls of my own house."

The lawsuit was filed in September 2009 after the discovery that the DHS and Mott Community College had

entered into a so-called "interlocal agreement" to create a shell employer, the Michigan Home Based Child Care Council, solely to shanghai private business owners into a public employee union. The union, Child Care Providers Together Michigan, is a subsidiary of the United Auto Workers and the American Federation of State, County and Municipal Employees. E-mails obtained through the Freedom of Information Act show that the unions brought this idea to the Granholm administration, which helped them implement it.

A spokesman for Mott Community College today told Mackinac Center Communications Specialist Kathy Hoekstra that the college's Board of Trustees had voted unanimously Monday night to dissolve the so-called "interlocal agreement" that had created the MHBCCC. The DHS spokesperson likewise confirmed that the agreement was terminated, saying the termination would take effect on March 7.

"Tens of thousands of Michiganders were targeted and millions of dollars were misappropriated in order to help political allies of former Gov. Granholm," said Wright. "This was shameful, and we are glad to see it end."

But more needs to be done to prevent home-based day care providers and those in comparable situations from similar partisan efforts, Wright added. "The Legislature needs to make certain that this cannot happen to anyone else. Will doctors, landlords and grocers be the next victims of opportunistic public employee unions?"

Wright also indicated that his clients' legal options are now being reviewed. In addition to the lawsuit filed by Mackinac Center Legal Foundation, the illegal arrangement also prompted an ongoing federal lawsuit by the National Right-to-Work Legal Defense Foundation on behalf of several Michigan clients.

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Publication: News Release

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